September 27, 2023

### **Challenges adopting new technology:** Learnings from developing an eCR pipeline with Los Angeles County DPH



### Agenda

- Who we are
- Our work in public health
- Pilot overview
- Pipeline architecture
- Barriers to adoption
- Secret sauce

#### Who we are



Skylight

Skylight is a digital consultancy using design, technology, and procurement to help agencies deliver better public services.

**Dan Paseltiner** — Data Engineer with ~8 years of experience building software to process and analyze data in the physical sciences, neuroscience, and public health (Maine CDC).

**Amrita Bhatti** – Product Manager with ~7 years experience navigating highly technical product environments with deep knowledge of agile software development principles and human-centered design.

# Our work in public health

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## We've been a key partner of the CDC in designing the future of the Data Modernization Initiative:

- We're at the forefront of building flexible, interoperable, and sustainable systems for public health.
- We built <u>SimpleReport</u>, a COVID-19 test result reporting tool that's processed over 7 million test results and counting.
- We are the engineers, PM's, and researchers on CDC's PRIME Data Integration Building Blocks (DIBBs) team.

#### Public health data strategy

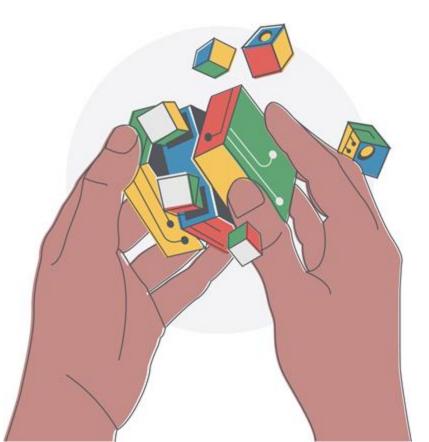
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Skylight<sup>O</sup>

| Public Health Data<br>Goal |  | Milestones within 2 years1  |   |             |   |  |  |  |
|----------------------------|--|---|---|-------------|---|--|--|--|
|                            |  | End of 2023   |   | End of 2024 |   |  |  |  |
| 1                          | Strengthen the<br>core of public<br>health data<br>Ensure Core Data<br>Sources <sup>2</sup> are more<br>complete, timely,<br>rapidly exchanged,<br>and available to<br>support the<br>integrated ability to<br>detect, monitor,<br>investigate, and<br>respond to public<br>health threats |   | 's matted to submit a generic care care data find that can be<br>for national disease notification  | Ð           | Core case data for select reasonally realflable conditions are reported using a<br>communitormal, using a COSC/Core Dag constant, and etamoticand in sear<br>read-lates for COC programs and STL 7 performance access |  |  |  |
|                            |  | 32 jurisdictions <sup>3</sup> are ingesting <u>eCR</u> data into disease surveillance systems |   |             |   |  |  |  |
|                            |  | 100 110   | of CDC inflations disease lake send tak last results to esternal an electronically (e.g., using EUX, CSTOR, intermediary)                                   | 0           | BPs, of bits load order requests-rootiest operture suity at CDC infections<br>descendates in g. using CTCPL COTOR intermediary)   |  |  |  |
|                            |  | 1000  | cod time to send mentality data to and tocative coded sause of<br>state from CDC for 12-18 jointed clover (trough use of FHR<br>inging                      |             | Reduced time to send martality data to and receive acidos cause of<br>death data from COC for 16 additional jurisdictions (42–45 total) <sup>2</sup><br>through use of F140 messaging                                 |  |  |  |
|                            |  | 2.854   | receives and ensures access to commercial lab data from at least<br>(or suftenail commercial labs to enable attactional exercises<br>as multiply conditions | Ø           | CDC receivers and ensures access to commercial kit-data from at loss<br>3 major national and regional commonical table to snable situational<br>avaraness across multiple-conditions                                  |  |  |  |
|                            |  |   |   |             | Versional of parking when to 10% (how 72% today) of U.S. new indexed<br>amongoing departments to increase representativeness of <u>1022</u> data essensis<br>and cares  |  |  |  |

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 Los Angeles County Department of Health <> Data Integration Building Blocks Pilot



### **Pilot** goals







eCR data is available in an easy-to-use format for LAC to conduct meaningful analysis and case investigation LAC IT has an ingestion pipeline for eCR, ELR and ADT, with the ability clean, transform, and link data, as well as scale with other datastreams Team

LAC team gains more experience with cloud services and modern development tools

# Assumptions about LAC

- High technical maturity

- Large public health agency (PHA)
- Well-resourced\*

#### \*Relative to other PHAs

#### Challenges working with eCR

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Incoming data often formatted incorrectly and/or missing information

- Cannot easily identify invalid messages
- Many incoming eCR records contain very similar information
- Extracting relevant information from an incoming eCR record is time consuming
- eCR are more complex and information rich than eLR

### **Pilot timeline**

| Aug 2022  | Dec 2022   | Jan-May 2023   | June-Sep 2023  | Oct-Dec 2023  |
|---|--|--|--|---|
| Kick off  | Discovery  | Alpha product  | Beta product   | Learnings   |
| DIBBs team members<br>visited LAC<br>Department of Health<br>for 2-day pilot kick-off | Held 10 additional<br>discovery interviews<br>with 6 LAC team<br>members | Deployed DIBBs<br>pipeline in LAC's Azure<br>environment and<br>processed sample eCR<br>data | Conducted User<br>Acceptance Testing<br>(UAT) of the pipeline and<br>processed production<br>eCR data in LAC's live<br>environment | Transition LAC from<br>using the pipeline to<br>owning it, developing<br>handoff materials and<br>project findings. Conduct<br>impact analysis. |

# LAC problem statements

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#### What problems surfaced?

- CliniSys does not support eCR data
- Unable to parse eCR data easily in tabular format
- Data ingestion is disparate and siloed across datastreams
- Commercial integration engines are expensive
- Cloud migration is challenging without extensive cloud expertise

## Technical needs met

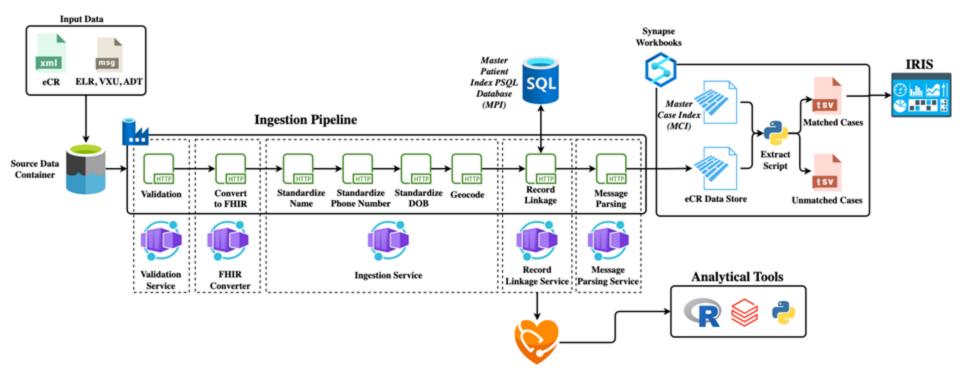
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#### eCR Needs

- ✓ Validate incoming data
- ✓ Enrich through standardization and geocoding
- ✓ Record linkage
- ✓ Flexible parsing based on public health need
- ✓ External data store
- / Transform into a format supported by

surveillance system

#### **Pipeline architecture**



FHIR Server

#### **Expectation...the perfect handoff**



#### **Reality...unexpected obstacles**



### Familiar problems in public health

#### Structural barriers

- 1. Early in cloud adoption
- 2. Limited staffing capacity
- 3. Lack of trust
- 4. Gap between implementation and ownership

#### Solutions

- Invest in jurisdictional cloud hosted services
- 2. Upskill and hire additional staff
- 3. Recognize sensitivity of processing public health data
- 4. Anticipate and plan for the heavy lift of integrating new services

### How did we adjust course?

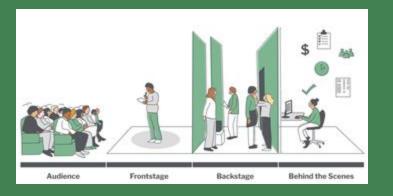


### Secret sauce — ABLE

- **1.** Apply a service design lens from the start
- **2. B**uild enablement into your process
- 3. Leverage research-driven design
- 4. Engage in continuous user testing



#### Apply a service design lens from the start



- Check your assumptions
- Success of highly technical solutions requires substantial understanding of the entire ecosystem

## Build enablement into your process

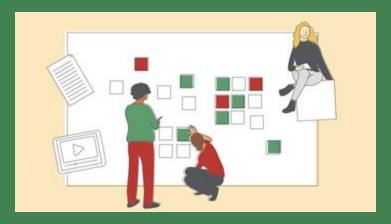


It's not enough to just update a jurisdiction on what we're doing and expect them to use the product at the end

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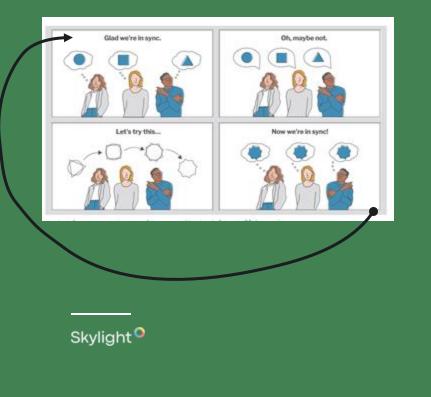
- We brought LAC into our agile ceremonies and held regular product demonstrations

## Leverage research-driven design



- User research and design should iterate hand-in-hand with engineering efforts
- Ongoing research is imperative; relying only on initial discovery is insufficient

## Engage in continuous user testing



- User test everything to make sure the product is easy to use
- User acceptance testing drove all of our handoff materials

#### **Better methods = better results**



- **1.** Apply a service design lens from the start
- 2. Build enablement into your process
- **3.** Leverage research-driven design
- **4.** Engage in continuous user testing

### Thank you

Huge thank you to the Los Angeles County Department of Public Health team who has been astounding to work with!

